

Message Text

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ACTION IO-14

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3716

INFO AEC GERMANTOWN

C O N F I D E N T I A L IAEA VIENNA 9917

FOR IO/SCT

E.O. 11652: GDS

TAGS: PARM, PFOR, IAEA, CH

SUBJECT: PRC AND IAEA

REFERENCE: (A) IAEA VIENNA 1361, FEB 1972

(B) IAEA VIENNA 2738, APRIL 1972

(C) IAEA VIENNA 6177, SEPT 1972

(D) IAEA VIENNA A-326, JUNE 1973

(E) IAEA VIENNA 7978

SUMMARY: SINCE OCTOBER 1972, PRC HAS HAD TO OUR KNOWLEDGE NO RPT NO CONTACT OR CONVERSATION WITH ANY IAEA OFFICIAL NOR HAS IT OBSERVED ANY IAEA MEETING. "CHINA" QUIETLY DROPPED FROM IAEA MEMBERSHIP LISTS IN SEPTEMBER 1973. ROC ARREARS HAVE BEEN WRITTEN OFF AND NEITHER ROC NOR PRC WILL APPEAR IN IAEA ACCOUNTS OR ASSESSMENT LISTS AFTER 1973.

1. REFS A THROUGH C REPORTED PERIODIC CALLS BY PRC AMBASSADOR TO AUSTRIA ON DG EKLUND IN ORDER BE BRIEFED ON IAEA ACTIVITIES AND ALSO REPORTED REPEATED EFFORTS BY COUNTRIES FRIENDLY BOTH TO PRC AND TO IAEA SAFE-GUARDS, NOTABLY SWEDES AND CANADIANS, TO PERSUADE PRC

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JOIN IAEA. LAST PRC VISIT TO DG WAS JUST PRIOR TO

1972 GENERAL CONFERENCE. PRC EMBOFFS IN MEXICO ATTENDED OPENING SESSION OF THAT CONFERENCE, BUT HAVE NOT BEEN SEEN AT ANY AGENCY MEETING SINCE. CLEAR FALL-OFF IN PRC INTEREST LED TO FALLOFF IN EFFORTS PERSUADE THEM JOIN AGENCY, ALTHOUGH REF (D) REPORTS LAST ATTEMPT WE ARE AWARE OF.

2. DEPARTMENT WILL RECALL (USUN 4280, NOV 1972) THAT PRC REPS PROTESTED TO EKLUND SHORTLY BEFORE HIS UNGA SPEECH OCTOBER 31, 1972 CONCERNING REFERENCES IN IAEA ANNUAL REPORT TO SAFEGUARDS ON TAIWAN. EKLUND MADE CHANGES IN HIS SPEECH AND THOUGHT HE HAD UNDERSTANDING WITH PRC REP THAT LATTER WOULD AS RESULT NOT MAKE HOSTILE SPEECH. PRC REP DID SO NEVERTHELESS, ATTACKING NPT AND IAEA AS INSTRUMENT OF IT. THERE HAS BEEN NO CONTACT BETWEEN PRC AND EKLUND SINCE.

3. DURING PERIOD OF IAEA-PRC CONTACTS, PRC'S OBJECTIONS WERE AIMED AT ANY FORM OF CONTACT OR RELATIONSHIP BETWEEN INTERNATIONAL ORGANIZATION AND ROC, NOT SPECIFICALLY AT SAFEGUARDS. NEUTRAL COUNTRIES ENDEAVORED PERSUADE THEM MAKE EXCEPTION TO THIS GENERAL POLICY IN VIEW IMPORTANCE OF INTERNATIONAL SAFEGUARDS ON TAIWAN'S NUCLEAR INDUSTRY, BUT THEY WERE UNSUCCESSFUL. CONTACTS IN 1972 GAVE NO CLEAR CLUE AS TO HOW PRC WOULD REGARD SAFEGUARDS IN MAINLAND CHINA, ALTHOUGH IT IS DIFFICULT TO SEE HOW THEY COULD ACCEPT NPT SAFEGUARDS IN VIEW OF THEIR PUBLIC POSITION ON NPT. AGENCY OF COURSE HAS ITS OWN NON-NPT-RELATED SAFEGUARDS PROGRAM AS WELL.

4. AS FAR AS IAEA MEMBERSHIP CONCERNED, PRC HAS LOST OPPORTUNITY IT ONCE HAD OF SIMPLY SHOWING UP AND ASSUMING "CHINESE" SEAT. AS RESULT OF PRESSURE, MAINLY FROM EUROPEANS AND LDCEs, TO GET RID OF EMPTY, NON-PAYING SEAT, IAEA QUIETLY DELETED "CHINA" FROM ITS ROSTER OF MEMBERS IN SEPTEMBER AND THERE WAS NO CHINESE SEAT AT 1973 GENERAL CONFERENCE. IF PRC SHOULD IN FUTURE DECIDE TO JOIN IAEA, IT WOULD HAVE TO DO SO AS NEW MEMBER. SAFEGUARDS CAN OF COURSE BE APPLIED REGARDLESS OF WHETHER STATE CONCERNED IS MEMBER OF AGENCY.

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5. SOME OBSERVERS BELIEVE CHINESE HAVE BEEN WAITING FOR PRC REARRANGES QUESTION TO BE RESOLVED BEFORE TAKING MORE POSITIVE ATTITUDE TOWARD AGENCY. QUESTION HAS BEEN RESOLVED, AS REPORTED REF E. MISSION DOUBTS WHETHER PRESENCE OR ABSENCE OF THIS PROBLEM HAS ANY EFFECT ON PRC POSITION. CERTAINLY NEITHER ROMANIA NOR ANY OTHER PRC ALLY HAS EVIDENCED ANY INTEREST WHATEVER IN EITHER MEMBERSHIP OR FINANCIAL QUESTIONS.TAPE

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